1 2 3		Cherokee Code Chapter 161 – Elections
3 4 5	Art	icle I Offices
6 7	Sec	. 161-1 Election dates.
8 9	(a)	The Cherokee General Election shall be held on the first Thursday in September 2019 and each two years thereafter.
10 11	(b)	The Primary Election for the office of Principal Chief and Vice-Chief shall be held on the first Thursday in June 2019 and each four years thereafter.
12 13	(c)	The Primary Election for the offices of Tribal Council shall be held on the first Thursday in June 2019 and each two years thereafter.
14 15	(d)	A Primary Election run-off shall be held on the third Thursday in June 2019 and each two years thereafter, if necessary.
16 17	(e)	A General Election run-off shall be held on the third Thursday in September 2019 and each two years thereafter, if necessary,
18 19 20	Sec	. 161-2 Tribal Offices.
21 22	(a)	The Principal Chief and Vice-Chief shall be elected and hold office for terms of four years but shall not be eligible to hold office for more than two consecutive terms.
23 24 25 26 27 28	(b)	The representatives elected to the Tribal Council shall be elected and hold office for terms of two years. The Tribal Council will consist of 12 members as follows: from Big Cove Township, two members; from Birdtown Township, two members; from Yellowhill Township, two members; from Painttown Township, two members; from Graham and Cherokee Counties constituting one Township, two members.
29 30 31 32 33	(c)	The members of Cherokee School Board shall be elected to hold terms of office for four years. The terms of office shall be staggered, with one representative elected from Birdtown, Wolfetown, and Big Cove in 2001, and each four years thereafter, and one representative elected in Yellowhill, Painttown, and Big Y Community in 1999, and each four years thereafter.
34 35 36	Sec	. 161-3 Qualification for offices.
37 38 39 40 41 42 43	(a)	<ol> <li>In order to run for or serve as the Principal Chief or Vice-Chief, a candidate must:         <ol> <li>Be an enrolled member of the Eastern Band of Cherokee Indians; and</li> <li>Be at least 35 years of age by the date of the primary election; and</li> <li>Have resided on Cherokee trust land continuously for at least two years immediately preceding the date of the primary election; and</li> </ol> </li> <li>Continue to reside on Cherokee trust land during their term of office; and</li> <li>Be a registered voter with the Tribal Election Board.</li> </ol>

1 2 (b) In order to run for or serve as a member of the Tribal Council, a candidate must: 3 Be an enrolled member of the Eastern Band of Cherokee Indians; and (1) 4 **(2)** Be at least 18 years of age by the date of the primary election; and 5 Have resided in the township which he or she is to represent for at least 90 days (3) 6 immediately preceding the date of the primary election; and 7 **(4)** Continue to reside in the township in which the candidate was elected during their 8 term of office; and 9 Be a registered voter with the Tribal Election Board. (5) 10 11 In order to run or serve as a member of the Cherokee School Board, a candidate must: 12 Be an enrolled member of the Eastern Band of Cherokee Indians; and (1) 13 Be at least 21 years of age by the date of the primary election; and (2) 14 Reside in the community the candidate represents for at least one year immediately (3) preceding the date of the primary election and continue to reside in that community 15 16 during the term of office; and 17 (4) Have received a high school diploma or the equivalent; and 18 (5) Be a registered voter with the Tribal Election Board. 19 20 No person shall ever be eligible to file for or serve in any of the above Tribal Offices, if: 21 22 The person has been convicted of, pled guilty to, or entered a no-contest plea to a (1) 23 felony; or 24 The person has aided, abetted, counseled, or encouraged any person or persons (2) 25 guilty of defrauding the Eastern Band of Cherokee Indians; or 26 has defrauded the Tribe, or who may hereafter aid or abet, counsel or encourage 27 anyone in defrauding the Eastern Band of Cherokee Indians; or 28 The person has been impeached and removed by the Tribal Council from any (3) 29 elected or appointed office, or found guilty in any jurisdiction to have violated a law that would constitute a violation of Section 17 of the Charter and Governing 30 31 Document of the Eastern Band of Cherokee Indians; or 32 The person resigned from Tribal elected or appointed office while under criminal **(4)** 33 investigation or under pending charges for fraud, or a violation of Section 17 of 34 the Tribal Charter or Tribal Law: or 35 The person is more than ninety (90) days in default of an obligation to pay a debt (5) 36 to the Tribe, which obligation is imposed by law, contract or court order and the 37 default has not been cured; or 38 (6) The person fails to meet the residency requirements for elected office. 39 40 No person may file for, run for, or hold more than one Tribal elective office at any one

41 42 time. However, a person may run for Tribal elected office while holding a different Tribal office, so long as the person resigns from the current elected office prior to taking the oath of office for the newly elected office.

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(f) No person is eligible to hold the office of Principal Chief, Vice-Chief or Tribal Council member while simultaneously being a Tribal employee or an employee of a Tribal entity. A

Tribal employee may run for office, but if elected must resign prior to taking the oath of office for Principal Chief, Vice-Chief, or Tribal Council.

(g) No person is eligible to hold the office for Cherokee School Board Member while simultaneously being an employee or student of the Cherokee Central School System. An employee of the Cherokee Central School system may run for a seat on the Cherokee School Board, but that employee must resign from employment before taking the oath of office on the School Board.

(h) Where this section requires a person to reside or to have resided on Cherokee trust land generally or in a particular Cherokee township or community, that requirement shall mean that the person has made that place their primary, permanent place of abode for the required period. It is where they live full-time except for temporary absences of relatively short duration. All candidates and elected officials must continue to meet residency requirements of their elected office for the duration of their candidacy and, if elected, for the duration of their term(s). Any elected official who violates the residency requirement shall be ineligible to hold the office and shall be removed therefrom by process of applicable law. Suspected violations of the residency requirement shall be reported to the Board of Elections in writing by the constituency of that elected office, e.g., Principal Chief or Vice-Chief residency violations must be made by any enrolled member of the Tribe; Tribal Council or School Board member residency violations must be made by an enrolled member of the Tribe registered to vote in the township of the elected office.

# Sec. 161-4. - Filing for office – Certification of candidates.

(a) All persons filing to be a candidate for Tribal elected office shall do so under his or her own name and his or her original signature. All documents required to be filed with the Board of Elections must bear the original signature of the candidate/principal and shall not be signed by any person as an agent acting on behalf of the candidate/principal through a power of attorney or other delegation of authority. This requirement applies to all applications for candidacy and all other documents required to be filed with the Board of Elections by candidates. Nothing in this subsection applies to the marking of ballots.

(b) All persons filing to be a candidate for election to the office of Principal Chief, Vice-Chief, Tribal Council, or School Board shall do all of the following:

 (1) Pay the required filing fees at the Tribal Finance Office no sooner than March 1 and no later than March 15 of the year of the election. Persons paying such fees are advised to inform themselves of the hours of operation of the Tribal Finance Office.

a. The filing fee to be a candidate for the office of Principal Chief or Vice Chief is \$700.00.

b. The filing fee to be a candidate for a seat on Tribal Council is \$500.00.

 c. The filing fee to be a candidate for a seat on the School Board is \$350.00.

 Filing fees are non-refundable and shall be paid by cash, cashiers check or money order. A receipt from the Tribal Finance Office, showing that the applicable filing fee has been

paid, shall be submitted with the candidate application forms described in subparagraph (2), below.

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(2) Submit to the Board of Elections completed and properly executed candidate application forms (also known as filing forms). The same deadline that applies for payment of the filing fees above applies to submission of the candidate application forms.

7 (c) The Board of Elections shall review all applications and other required information, including 8 9 10 11 12 13

but not limited to background checks, and ensure that the required filing fees have been paid in order to certify whether or not each applicant is eligible to be a candidate for Tribal elected office. The Board of Elections shall notify each applicant of its decision by registered mail on or before March 31 of the election year or may be picked up in person from the Board of Elections Office on or before the March 31 deadline provided the person signs, at the Board office, proof of receipt of the notice of decision. Any adverse decisions shall include a clear and concise statement as to the reason(s) for denial of an applicant's eligibility and shall include the following information:

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(1) That the applicant may appeal the denial of certification and may request a hearing before the Board of Elections for the appeal. The request for a hearing before the Board shall be in writing, signed by the applicant, and shall be filed with the Chairman of the Board within five (5) business days of receipt of notice of the denial. The person appealing the decision of the Board shall pay the appeal filing fee expressed by the Board in its schedule of fees.

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(2) If an appeal is timely and properly filed, the Board shall schedule a hearing and that hearing shall be held within five (5) business days of the date the Board received the notice of appeal. The Board shall give the person whose eligibility was denied notice of the date and time for the hearing. Notice of the scheduled hearing shall be provided as described in C.C. Sec. 161-29 ("Service of communications by the Board of Elections") within two (2) business days of the date the Board received the request for hearing.

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(3) At the appeal hearing before the Board, the appellant shall have the right to present written evidence and/or oral testimony to address the deficiency in their application that was identified by the Board's decision which deficiency rendered the appellant ineligible.

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(4) The Board shall issue a written decision within five (5) business days following the hearing. The written decision shall express whether or not the prospective candidate satisfies the requirements for the office for which candidacy is sought. The final written decision from the Board of Elections shall be provided to the applicant in any of the ways described in C.C. Sec. 161-29 ("Service of communications by the Board of Elections"). A decision by the Board of Elections to affirm its prior decision that the person is ineligible may be appealed by that person to the Cherokee Supreme Court for error of law. The only person with standing to appeal to the Court shall be the person whose eligibility was denied.

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> (d) Within three (3) business days of receipt of notice of certification as a candidate for Tribal office, the candidate shall do the following:

- 1 (1) sign an agreement under oath to use the voter registration list provided to the 2 candidate pursuant to Section 161-11.3 of this Chapter only for truthful 3 communications with eligible voters in connection with the election and to clearly 4 identify himself/herself in all such election-related communications; 5 (2) affirm in writing and under oath that they are aware of, understand and agree to 6 follow the requirements of this Chapter including, but not limited to, the following: 7 (i) the residency requirements for the office sought; 8 (ii) the eligibility criteria to be a candidate for the office sought; 9 (iii) that communications by the candidate with the Board and with public shall be 10 truthful; and (iv) applicable financial and ethics reporting requirements expressed in this Chapter 11 and C.C. § 117-45.3(9) (Code of Ethics). 12 (v) that any violations of the requirements for candidacy or the oaths or attestations 13 shall be grounds for de-certification by the Board of Elections. 14 15 Any claims or complaints of violation of the requirements of this subpart (2) shall 16 be directed to the Board of Elections for investigation. 17 18 Sec. 161-4.1 – Decertification of a candidate. 19 20 (a) If at any time before the primary, general or special election at issue, a candidate for 21 elected office no longer meets the applicable eligibility requirements, the Board of 22
  - Elections may decertify that person as a candidate. A decertified candidate may request a hearing as provided in this section.

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- (b) Only the following shall have standing to file a protest seeking decertification of a candidate whom the Board has already determined is eligible to run for office in that election cycle:
  - (1) The Board of Elections upon its own initiative and investigation; or
  - (2) Any enrolled member of the EBCI who is registered to vote in the Tribal election. All protests must be submitted to the Board of Elections in writing and on forms provided by the Election Board or, if not on forms provided by Board, then in a typed or legible writing. Each protest shall contain sufficient detail to give the Board notice of the facts that the protester asserts support decertification. All protests shall, at a minimum, contain the following information: (1) the name, mailing address, physical address, telephone number and email address (if one is available) of the protester; (2) the dates and approximate times of the act(s) being protested; (3) a description of the subject of the protest; (4) the name, mailing address, telephone number and email address (if one is available) of all witnesses known to the protester; and (5) copies of all supporting records, photos and other documentary evidence in the possession or control of the protester that the protester wants the Board to consider. All protests must include a sworn statement signed by the

- protester, before a notary, that the allegations presented in the protest are true or that the protester, upon information and belief, believes them to be true.
- (c) Such protest shall be filed with the Board no later than five (5) business days after the Board publishes in the Cherokee One Feather the preliminary unofficial list of candidates for the election at issue. The person filing the protest shall pay the protest filing fee expressed by the Board in its schedule of fees.

- (d) Acting on its own investigation or upon receipt of a timely filed protest to decertify a candidate, the Board of Elections shall give written notice to the candidate at issue within two (2) business days which notice shall inform the candidate that:
  - 1. The Board has, upon its own investigation, determined that the candidate does not meet the eligibility requirements and should be decertified, and the notice shall state the particular grounds supporting decertification; or
  - 2. The Board has received a written protest from a properly registered voter and the protest alleges that the candidate is not eligible and should be decertified. A copy of the protest and all supporting documents submitted by the protestor shall be included with the notice.
  - 3. Notice shall be provided in any of the ways described in C.C. Sec. 161-29 ("Service of communications by the Board of Elections").
- (e) The candidate or the challenger may request a hearing before the Board. The request shall be in writing and shall be filed with the Chairman of the Board within five (5) business days of receipt of the notice of the complaint from the Board.
- (f) Within five (5) business days of the date the Board received the request for hearing, the Board shall schedule a hearing to be held within ten (10) business days. The Board shall give the candidate and the challenger notice of the hearing in any of the ways described in C.C. Sec. 161-29 ("Service of communications by the Board of Elections").
- (g) At the hearing before the Board, the parties shall have the right to present written evidence and/or oral testimony to address the alleged grounds for decertification.
- (h) The Board shall issue a written decision within five (5) business days following the hearing. The written decision shall express whether or not the candidate satisfies the requirements for the office for which candidacy is sought. The final written decision from the Board of Elections shall be sent to the candidate and the challenger, if any, in any of the ways described in C.C. Sec. 161-29 ("Service of communications by the Board of Elections"). The decision of the Board of Elections affirming its decision that the person is eligible and remains certified as a candidate, or reversing its decision and decertifying the candidate, may be appealed to the Cherokee Supreme Court by the non-prevailing party. The Supreme Court shall review the decision of the Board for error of law.
- (i) A protest of a person's certification as a candidate by the Board of Elections shall be filed within thirty (30) days of the last date on which the Board of Elections may issue such a certification. The protest is void if it is not filed within that thirty (30) day period.

### Sec. 161-4.2. - Write-in candidates.

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- All persons wishing to run as write-in candidates in the primary election must declare their candidacy by filing with the Board of Elections between April 1 and April 15 of a primary election. All candidates must complete a filing form to establish that they meet the qualifications of the office for which they file.
- Write in candidates shall pay a filing fee in the amount as required by the registered candidate as specified in Subsection 161-4(b) of this Chapter.
- 9 (c) The Board of Elections shall review all write-in forms and shall certify each applicant as either eligible or ineligible and notify the applicant of its decision by April 30.
  - (d) Write-in votes will not be counted unless the first and last name of the candidate is written on the ballot. The name of the candidate for purposes of write-in voting is the name filed by the candidate with the Board of Elections. The Board of Elections shall make public the names of write-in candidates certified as eligible for each Tribal office no later than seven days before the primary election.
- 16 (e) Unless a person has filed with and been certified as a write-in candidate by the Board of
  17 Elections pursuant to Subsection (a) thru (c) of this Section, no write-in votes for that person
  18 shall be counted or reported by the Board of Elections.
- 19 (f) No write-in voting is permitted in the general election, and no write-in votes cast in the general election shall be counted or reported.
- 21 (g) No stickers preprinted with a candidate's name are permitted for write-in voting.

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## Sec. 161-5. – Primary elections.

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- (a) The two candidates receiving the most votes for the office of Principal Chief and Vice-Chief and the four candidates receiving the most votes for the two Tribal Council seats in each township shall be certified by the Board of Elections, and their names shall be placed on the ballot for the general election.
- 29 (b) The two candidates receiving the most votes for the office of School Board in each district shall be certified by the Board of Elections, and their names shall be placed on the ballot for the general election.
- 32 (c) If two or fewer candidates file and are certified eligible under Section 161-4 for Principal Chief, Vice-Chief, or a district School Board position, then no primary election shall be held for that office, and those candidates shall have their names placed on the ballot for the general election.
- 36 (d) If four or fewer candidates file and are certified eligible under Section 161-4 for Tribal Council in a particular township, then no primary election for Tribal Council shall be held in that township, and those candidates shall have their names placed on the ballot for the general election.

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#### Sec. 161-6. - Recounts.

- (a) If the vote count in any Tribal election results in a tie, the Board of Elections shall conduct a recount of all ballots cast for that particular office or seat. Such recount shall be conducted by the Board of Elections within two (2) business days after the closing of the polls for that election. The recount shall be performed by the members of the Board of Elections. A "tie" is defined as two or more candidates for the same seat receiving the same number of votes.
- (b) If any unsuccessful candidate in any Tribal election is defeated by no more than two percent (2%) of the total number of votes cast for that particular office or seat, such candidate may request a recount by filing a written request with the Board of Elections within two (2) business days after the closing of the polls for that election. The recount shall be conducted by the Board of Elections within three (3) business days of filing of the request by the unsuccessful candidate.
- (c) The two percent (2%) threshold necessary for a recount shall be measured by answering the following question: is the difference between the number of votes received by the unsuccessful candidate who is seeking the recount, and the immediately closest successful candidate, within two percent (2%) of all the votes cast for those two candidates? If the difference is within two percent (2%), the Board of Elections shall conduct a recount if a request for a recount is filed pursuant to this section. Any fraction of a percent over two percent (2%) shall be considered outside the two percent (2%) threshold requiring a recount.
- (d) At the conclusion of any such recount, the Board of Elections shall announce the unofficial results of the recount for that office pending official certification of the results of the election to the Tribal Council pursuant to Section 161-16.1 of this Chapter.
- (e) Any candidate on a ballot subject to a recount by the Board of Elections may personally observe the recount which will be televised and in a controlled environment to observe the recount. Should the candidate choose to not attend, they may designate one representative to observe the recount. Such representation must be designated in writing, with such written appointment delivered to the Board of Elections prior to the commencement of the recount. Such observers shall not participate in or interfere with the recount activities of the Board of Elections and may be ejected by the chairman if they interfere with or disrupt the recount process.
- (f) Regardless of any other expression in this section, nothing in this section shall prohibit the Board of Elections from recounting ballots upon its own initiative as part of an investigation, for quality control purposes.

## Sec. 161-7. - Run-off elections.

- (a) The Board of Elections shall have the authority to conduct run-off elections to fill the offices for Principal Chief, Vice-Chief, Tribal Council, and School Board.
- (b) A run-off election shall be held within fifteen (15) calendar days of the decision of the Board of Elections to hold such a run-off.
- (c) The Board of Elections shall have authority to conduct run-off elections if any of the following occur:
  - (1) The Board determines that a recount of ballots would not produce an accurate vote count; or

- (2) The Board determines upon research and investigation conducted on its own initiative, or in response to a timely filed protest under C.C. Sec. 161-16, that irregularities in the conduct of the election affected the actual outcome of the election or rendered the results contrary to the Tribal Charter or this Chapter; or
- (3) The Board determines upon research and investigation conducted on its own initiative, or in response to a timely filed protest under C.C. Sec. 161-16, that irregularities in the conduct of the election rendered the results unreliable by clear and convincing evidence.
- (d) If, after a recount of ballots by the Board of Elections, two or more candidates running for elected office receive the same number of votes and the individual number of votes cast for each candidate represents the largest vote total by any candidate in the primary election for the last available position on the general election ballot, the Board shall conduct a primary run-off election between such candidates. The candidate receiving the greatest number of votes in that primary run-off election shall be deemed eligible to stand for the general election.
- (e) If, after a recount of ballots by the Board, in the Tribal Council general election, two candidates receive the same number of votes and the individual number of votes cast for each candidate represents the largest vote total by any individual candidate for that township, there will be no run-off election. The two candidates with the highest vote totals shall be deemed elected to the two (2) Council seats for that township.
- (f) If, after a recount of ballots by the Board of Elections in the Tribal Council general election, two or more candidates receive the same number of votes that constitute the second highest vote totals by any individual candidate for that township, the Board shall conduct a run-off election between such candidates. The candidate receiving the greatest number of votes in the run-off election shall be deemed elected to the second Council seat for that township.
- (g) If, after a recount of ballots by the Board of Elections, two or more candidates running for a seat on the School Board, or for the office of Vice Chief, or the office of Principal Chief, receive the same number of votes in the general election and the individual vote totals represent the largest vote total by any individual candidate for that race, the Board shall conduct a run-off election between such candidates. The candidate receiving the greatest number of votes in the run-off election shall be deemed elected to office.
- (h) Should the Board of Elections determine that a recount of ballots would not determine the accurate vote count or make either of the determinations described in subsection (c)(2) or (c)(3) of this section, the Board shall conduct a run-off election between only the candidates that the Board deems necessary to resolve any issues concerning the accuracy of the vote count or to remedy irregularities in the conduct of the election. All decisions made by the Board of Elections in regards to run-off elections shall be final.
- (i) The Board of Elections shall not provide absentee ballots for run-off or special elections.

Sec. 161-8. – Reserved.

Sec. 161-9. - Referendums/initiatives.

- 1 (a) *Purpose*. A referendum is the people's ability to refer newly enacted law by petition, from the legislation to the ballot for final approval. The following rules shall apply,
- 3 (b) Definitions.
- Initiative shall mean the right and procedure by which citizens can propose a law by petition and ensure its submission to the electorate.
  - *Referendum* shall mean the submission of a proposed public measure or actual statute to a direct actual vote.
- 8 (c) Process.

- (1) A referendum/initiative issue shall only be established by resolution of the Tribal Council, duly ratified by the Principal Chief.
  - a. A referendum initiated by Tribal Council does not need a petition.
- (2) A petition requesting the Tribal Council to authorize an election on a referendum/initiative question shall require:
  - a. Twenty-five percent (25 %) of registered voters to sign a petition in support of a referendum/initiative on a proposed ordinance or action by the Tribal Council or Principal Chief.
  - b. Thirty-three percent (33 %) of registered voters to sign a petition the Tribal Council for resolution for a referendum/initiative election on a proposed change to the Charter or Governing Document.
- (3) Only natural persons may petition for a referendum on an issue.
  - (4) A petition shall be on a standardized form provided by the Board of Elections and shall include the designation of three (3) signatories comprising the Petitioner's Committee with their names, addresses and enrollment numbers; multiple lines for the signee's printed name, signature, date of signature, address, and enrollment number of supporters of the petition; and a full explanation of the proposed action sought by referendum and shall include the full text of the proposed action. The Petitioner's Committee shall be responsible for the content of the proposed legislation. This proposed legislation shall appear on all signature sheets.
  - (5) The Petitioner's Committee shall submit the proposed referendum language and the text explaining the proposed action to the Board of Elections for review to pre-certify the referendum issue/question as consisting of only one issue or question prior to collecting signatures on the petition. The Board shall have sixty (60) days from the date the Petitioner's Committee submits the referendum language to review the information submitted and to pre-certify the question for the petition. If the Board makes a negative finding, the Petitioner's Committee can revise and resubmit the proposed referendum to the Board.
  - (6) Petition Certification by the Board of Elections.
    - a. Once the Petitioner's Committee has collected all the required signatures, the signed petitions shall be submitted to the Board of Elections for verification that

- all information required on the petition, including the required number of signatures and all associated information, is contained on the petition. The Board of Elections shall have ninety (90) days to approve or deny certification of the petition. If the Board denies certification, the Petitioner's Committee may attempt to cure the deficiencies and resubmit the signed petitions to the Board.
  - b. Any signature more than one (1) year old on a petition, and any signature of a person who is no longer a registered voter shall be void and not counted.
  - (7) Submission of Certified Petition to Tribal Council and the Principal Chief.
    - a. After the Board of Elections certifies the petition, the Petitioner's Committee shall submit the certified petition to the Tribal Council. The Tribal Council Chairman shall place the petition on the agenda of the next regularly scheduled Tribal Council session. Nothing in this section requires an immediate decision by Tribal Council assembled, and nothing herein prohibits Tribal Council from tabling the matter for review and other actions within its authority.
  - (8) Required votes.

- a. Not less than fifty-one percent (51 %) of registered voters must vote in a referendum/initiative election on a proposed amendment to the Charter or Governing Document or the election is deemed void.
- b. Not less than thirty percent (30%) of registered voters must vote in a referendum/initiative election to enact or repeal an ordinance or resolution or the election is deemed void. No decision approved or denied by the voters on an issue shall be reconsidered by Tribal Council for two (2) years.
- (9) All registered voters shall be eligible to vote on a referendum issue.
- (10)Referendums for any purpose of this Section shall be conducted by the following procedures:
  - a. The Board of Elections shall conduct a referendum election for any purpose other than that of modifying the Charter and Governing Document within ninety (90) days of ratification of the resolution approving the issue for a referendum vote.
  - b. Within ten (10) business days of ratification of the resolution the Board of Elections shall provide public notice for the upcoming referendum by advertising in the Cherokee One Feather, Graham Star, and Cherokee Scout and by mailing notice to all eligible voters. The notice shall contain an election schedule which shall notify all voters of the date of the election, the question to be voted on and the date in which the voter registration rolls will close.
  - c. The Board of Elections shall close the voter registration books thirty (30) days prior to the referendum election.
  - d. The Board of Elections shall appoint all election officials thirty (30) days prior to the election. The Board shall conduct an orientation for election officials prior to the election.

- e. The Board of Elections shall issue ballots for referendum in accordance with the absentee ballot application process pursuant to the procedures set out in this Section.
  - f. Persons desiring to vote by absentee ballot may begin applying for such ballot immediately after receiving notice of the referendum election and all applications to vote by absentee ballot must be submitted or post-marked by the U.S. Postal Service not less than fifteen (15) days prior to the election.
  - g. All absentee ballots for referendum election must meet the same criteria for any other election and must be returned to and received by the Board of Elections not less than five (5) days prior to the referendum election.
  - (11) The outcome of the referendum vote, if it has first met the minimum threshold of voters, shall be certified by the Board of Elections and shall be deemed a binding action or law duly passed and ratified by the Principal Chief.
  - (12) Any protest regarding an election irregularity shall be conducted (C.C. § 161-16).
  - (13) An issue that has been brought before eligible voters and voted upon by resolution on a referendum/initiative, regardless if the vote is later deemed void for lack of the required percentage of voters, may not be voted upon again by voters in a referendum/initiative election until a period of two (2) years has passed from the date of the immediately preceding vote by eligible voters.

#### ARTICLE II. - VOTERS

## Sec. 161-10. - Qualifications.

To be eligible to vote in any Cherokee election, a person must:

- 25 (1) Be an enrolled member of the Eastern Band of Cherokee Indians; and
  - (2) Be at least 18 years of age on the date of the applicable election; and
- (3) Be registered with the Cherokee Board of Elections as set forth in Section 161-11 prior to the applicable election.

## Sec. 161-11. - Registration.

(a) Voter registration shall be conducted in such offices as may be designated by the Board of Elections. The office designated by the Board shall be open for registration on all regular business days, except as otherwise provided in this section. All voter registration shall only be made in person or through the United States Postal Service (USPS) mail. All voter registration cards submitted to the Board must have the tribal member's signature notarized and must include a copy of the voter's government issued photo ID card.

(b) Persons who are eligible to vote in EBCI Tribal elections shall register in the township in which they currently reside. Tribal members not living on Cherokee Trust Land shall register in the township in which they last resided, if applicable. Tribal members who have never resided on Cherokee Trust Lands but who are eligible to vote shall register in the

township in which his/her enrolled mother last resided. If the voter's mother was not an enrolled member or never held a residence on Cherokee Trust Land, then the Tribal member shall register in the township his/her enrolled father last resided, if applicable.

In the case that neither the eligible voter's mother or father held a residence on Cherokee Trust Land, then the eligible voter shall register in the township where their nearest matrilineal ancestor last resided. If the voter's mother's side of the family is not of Cherokee descent, then the first matrilineal line on the father's side shall be used to determine township, as information permits.

For the purpose of this section the terms "mother" and "father" shall mean biological mother and biological father, unless a legal adoption has occurred, in which case "mother" and "father" shall mean adoptive mother and adoptive father. Eligible voters moving from one township to another must reregister in the new township. Failure to re-register before an election may prohibit the voter from participating in an election for Tribal Council or School Board.

(c) The Board of Elections may conduct special registrations within any township if it is deemed advisable. All such special registration shall be published at least one week in advance in the Cherokee One Feather, Cherokee Scout, and Graham Star.

(d) The Board of Elections shall close the voter registration books at the close of business on the Friday immediately preceding the date set for early voting and the books shall remain closed until the first Monday immediately following the primary election. Tribal members who have not registered to vote prior to the closing of the registration books shall not be eligible to vote in the primary election. Those registered voters who change their residence during the period in which voter registration books are closed are not required to update their registrations until the registration rolls reopen. The residency requirement of C.C. Sec.161-11.1(a) shall be waived during the period in which voter registration books are closed pursuant to this section to resolve any conflicts with C.C. Sec.161-11.1(a).

(e) The Board of Elections shall open the voter registration books on the Monday following the primary election and the books shall remain open until the close of business on the Friday immediately preceding the date set for early voting during the general election and the books shall remain closed until the first Monday immediately following the general election. During the period when the registration rolls are closed those registered voters who change their residence are not required to update their registration until the registration rolls reopen. This residency requirement of Subsection 161-11.1(a) of this Chapter shall be waived during this period to resolve any conflicts within this Chapter.

(f) The Board of Elections shall reopen the voter registration books on the next business day following the certification of the results of the general election to Tribal Council.

Sec. 161-11.1. - Changes in voter registration.

- (a) Once a person is registered by the Board of Elections, they shall remain registered until such time as they move to a different township, or an investigation made by the Board of Elections has found an improper township registration, at which time they must register in the new township pursuant to Subsection 161-11(b) of this section.
- (b) Registered voters may terminate their registration by presenting a notarized request to the Board of Elections. This action shall be final upon notification of termination by the Board of Elections.
- (c) Persons living in long-term care facilities and those who are displaced due to emergency situations may petition the Board of Elections for a waiver for the change of township requirement in Subsection (a) of this section. Waivers may be issued upon proof of displacement.
- (d) The Board of Elections shall purge its lists of voters annually for deceased voters in each community.

# Sec. 161-11.2. - Challenges to voter registration.

- (a) When the Board of Elections has or receives evidence demonstrating to the Board's satisfaction that a voter is not registered in the correct township, the Board shall notify the voter in writing and give the voter five (5) business days to submit a township change or to request a hearing as provided below to present information as to why the township should not be changed.
- (b) A challenge to a voter's township registration may be made by any enrolled member who is registered to vote in the Tribal election, as provided in Section 161-11.1 through 161-11.3. No protests of a voter's township registration shall be accepted or acted upon by the Board of Elections between April 14 and the first business day following the certification of the general election results. Such challenge the Board shall weigh the evidence provided accordingly and issue the proper investigation required. See C.C. Section 161-16 for proof of residency. The Board shall determine the voter's correct voting township based on the evidence. The Board has the authority to move the voter's registration to the correct township and notify each voter in writing of any changes. No changes shall be made to a voter's township when the registration rolls are closed.
- (c) The Board of Elections is authorized to utilize all resources available to properly document a voter's residence for registration purposes. The burden is placed upon the voter to dispute a decision made by the Board of Elections to the registration books regarding a voter's township. Any affected voter may request a hearing before the Board of Elections within five (5) business days from receipt of a change of township notice. The Board shall afford any voter a hearing within five (5) business days from receipt of hearing request. The affected voter has the right to present any witnesses or documentation to the Board of Elections during the hearing. The Board will issue its decision within five (5) business days from the date of the hearing to either rescind or uphold its decision.

## Sec. 161-11.3. - Notice of voter registration.

- (a) The Board of Elections shall maintain a list of all registered voters in the office of the Board of Elections. The Board of Elections shall mail registered voters notice of any new voter registration laws in order to give voters the opportunity to make corrections to their voter registration as may be necessary.
- (b) The Board of Elections shall prepare and provide to each candidate a printed and electronic listing of each registered voter within the candidate's precinct. This list shall contain the name and current mailing address for each voter and shall be accessible by the candidate to be utilized electronically for its intended purpose. The voter list shall be furnished to each candidate in printed form, and if requested by the candidate, in electronic form set by field identifiers in a manner to permit the candidate to utilize the list electronically for the intended purpose of communication with the registered voters. All mailing addresses will be provided by the EBCI Enrollment Department. The Board of Elections shall cross-reference registered voters between townships prior to each Tribal election. Except as provided in this subsection, the Board shall not be required to give any other lists or other database information to candidates. The candidates are authorized to use such lists only for lawful communications with registered voters related to the election campaign. Only the most recent lists as dated and issued by the EBCI Board of Elections to the candidate shall be deemed valid. Previously dated lists shall not be used for campaigning or comparative purposes.
- (c) The Board of Elections shall not release any information regarding an individual's personal voting participation to candidates or the general public. Voter registration cards are property of and shall only be issued by the EBCI Board of Elections.

2324 Sec. 161-12. - Polling places.

- (a) All designated polling places will be determined by the Board of Elections; and
- (b) All polling places shall be located on trust land.
- (c) No campaign signs of any kind shall be allowed within 100 yards of designated polling places for a period of one week prior to the Election Date.
- (d) The Board of Elections shall cause all polling places to have operational security cameras onsite and working whenever voting is conducted at the site. Security cameras may record audio, visual, or both. Security cameras shall be used to record activity at the polling place but shall not placed on ballot equipment or in individual voting booths. Acquisition, control, use and access to the security cameras shall be determined by the Board of Elections, and shall depend on adequate funding for the equipment and personnel being provided by Tribal Council. The security cameras shall be used to provide a visual and/or audio record of activities at the polling place when voting is performed. The records produced by the cameras shall be preserved for not less than one (1) year after the election at issue.
- (e) All polling places shall be managed to provide an opportunity for registered voters to cast their votes in an orderly manner. Minor children may accompany adults to polling places and to the voting machine; provided, however, that no person, regardless of age or any other factor, shall be allowed to disturb or disrupt others who are attempting to cast their vote. Any person causing a disturbance or disruption may be prohibited from entering, or may be removed from, the polling place but such action shall not be used to deny a registered voter their opportunity to vote.

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# Sec. 161-13. - Election officials.

- The board of elections shall appoint election judges, election clerks, door marshals, and (a) alternates for each such position, to serve in the polling places.
- Qualifications. In order to serve as an election official, individuals must:
  - Be enrolled members of the Eastern Band of Cherokee Indians; and
  - Be at least 18 years of age by the date of the election; and (2)
  - Be able to read and write the English language; and (3)
  - Be a registered voter with the Tribal Election Board; and (4)
  - (5) Not be a candidate and work any poll, nor immediately related to any candidate within the township of service, nor have been an active member of any candidate's campaign during that election year, and shall not express support for any candidate during the term of appointment as an election official; and
  - Must be willing to serve in any polling place; and
  - (7) Attend and complete the mandatory orientation training seminar provided by the Board of Elections prior to each election.
- Election judges.
  - Two (2) Election Judges shall be appointed by the Board of Elections for each (1) polling place no later than thirty (30) days prior to all elections, one (1) of whom shall be designated by the Board of Elections as Chief Election Judge.
  - The Chief Election Judge shall be responsible for the overall conduct of the election at the polling place and ensuring the voting process is conducted in accordance with
  - (3) The duties of the Chief Election Judge shall include: (a) obtaining the ballot box, tally sheets, and the registration books from the Board of Elections on the day of the election and for returning them to the Board at the close of each election day; (b) confirming the registration of individual voters; and (c) ensuring that election officials assist individual voters who seek assistance marking their ballot.
  - (4) Election Judges shall work with the Election Clerks to reconcile the ballot totals with the ballot tabulator receipts in their respective polling place.
  - (5) Election Judges shall certify the election count totals for each candidate by signing the tally sheets and by signing a separate statement under oath confirming the results of the election in their polling place on election day.

#### Election Clerks. (c)

- (1) One (1) Election Clerk shall be appointed by the Board of Elections for each polling place no later than thirty (30) days prior to all elections; provided, however, that two (2) Election Clerks shall be appointed by the Board for each of the Birdtown and Wolfetown (not Big-Y) polling places due to the larger number of registered voters in those townships.
- (2) The Election Clerk duties shall include: (a) assisting the Election Judges in confirming the registration of individual voters; (b) recording the name of each voter casting a ballot; (c) assisting individual voters who seek assistance in marking

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1 ballots; and (d) assisting Election Judges in counting the votes after the polls are 2 closed. 3 4 (d) Door Marshals. 5 One Door Marshal shall be appointed by the Board of Elections for each polling 6 place no later than thirty (30) days prior to all elections. 7 The Door Marshal shall control the entrance of voters into the polling place to (2) 8 ensure that there is an orderly flow of voters in and out of the polling place and 9 control the entrance of voters so that the election process shall not be 10 compromised. 11 (3) The Door Marshal shall ensure that no candidate, their immediate family, or their 12 campaign workers are within 100 yards of the polling place except to cast their 13 own ballots. 14 (4) The Door Marshal shall ensure that there is no loitering, electioneering, 15 intimidation of voters, or use of alcoholic beverages in and around the polling 16 place. 17 18 (e) Appointment of Alternatives to Serve at Polling Place. 19 At least one alternate shall be appointed by the Board of Elections for each polling 20 place no later than 30 days prior to all elections, for each position for which the 21 Board of Elections believes an alternate is necessary or helpful. 22 If the primary appointee is unable to fill his or her duties, the alternate shall be (2) 23 empowered to perform all the duties enumerated above applicable to the position 24 for which he or she is an alternate. 25 The Board of Elections shall provide training to appointed alternates (3) 26 commensurate with the position in which the alternates are requested to serve. 27 28 Certification. (f) 29 All election officials shall be appointed and certified by the Board of Elections as 30 being eligible to serve in their respective capacities, prior to the election. 31 All election officials shall before entering on their duties of office take the (2) following oath before a member of the Board of Election: "I [name], having been 32 33 duly appointed to serve as [title] for the [community] Township in the [year] [type 34 of election] Election, do solemnly swear (or affirm) that I will faithfully perform 35 the duties of that office to the best of my abilities and that I shall serve in a fair and impartial manner without fear or favor to anyone; that I shall comply with 36

officials.

(3) In the event of a vacancy in any of the election official appointments prior to an election, the Board of Elections shall have authority to appoint and certify a replacement.

Tribal law and shall not engage in or aid, abet or encourage anyone else to engage

penalty of perjury." All oaths shall be signed and dated by the respective election

in any fraud or deceit that would compromise the integrity of my position, the

election process or the accuracy of the election results. I make this oath under

officials; such signed oaths shall also include the printed names of the election

(g) Early voting.

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- (1) Early voting shall be conducted pursuant to Sec. 161-15.1.
- (2) Early voting shall be conducted at locations to be determined by Board of Elections.
- (3) The Board of Elections shall choose election officials for early voting no later than thirty (30) days before the date set for early voting.
- (4) Election officials for early voting shall be certified and trained before the date set for voting.

# Sec. 161-14. - Voting procedures.

- (a) When a Tribal member appears at the polling place to vote, the enrolled member shall present an Election Judge with a Tribal, state or federal government issued photo I.D. to verify identification, an Election Judge shall then determine if the name appears on the official list of registered voters furnished by the Board of Elections. If there is any question regarding a voter's eligibility, the Chief Election Judge shall call the Board of Elections to verify. If after confirmation with the Board of Elections, the voter is determined not to be eligible or registered, he/she shall not be allowed to vote. If the name appears on the official list of registered voters, the clerk shall then insure that the voter's name does not also appear on the list of absentee voters and shall record the voter's name in a record book maintained for the purpose of documenting such fact. A
  - (b) The voter shall mark the ballot in a designated private area within the polling place. The voter shall then place the marked ballot into the ballot box and leave the polling place.

judge shall then give the voter an unmarked ballot.

- (c) If a voter seeks assistance in marking the ballot, the Election Clerk or other Election official shall mark the ballot as requested by the voter and shall have two election officials witness the marking. An official Affidavit of Assistance form must be signed by the voter prior to the Election Clerk or other Election Official marking the ballot and noted on that form the signatures of all election staff who in the administration or witnessing of the casting of the ballot. The two election officials shall witness the marking of the ballot and then immediately deposit the ballot in the ballot box.
- (d) The Board of Elections shall not provide absentee ballots for run-off or special elections.
- (e) If any elderly, handicapped, or infirm person is unable to enter the polling place, the person shall be permitted to vote in a motorized vehicle at the polling place. Such elderly, handicapped, or infirm voters shall be permitted to vote by having two (2) of the election officials personally deliver the ballot to such a voter. An official Affidavit of Assistance form must be signed by the voter prior to the voter marking the ballot and be noted on that form the signatures of all election staff who assisted in the administration or witnessing of the casting of the ballot. The two election officials shall witness the marking of the ballot by the voter and then immediately return the ballot to the polling place and deposit the ballot in the ballot box.
- (f) After the polls are opened, under no circumstances shall a ballot box be opened until the polls are closed. If manual ballots are used, key operated locks shall be installed on the ballot boxes with the keys under the sole control of the Board of Elections. The keys shall be delivered to the Chief Election Judge for the Board of Elections only at the closing of the polls. If electronic tabulators are used, the Board of Elections shall use equivalent procedures consistent with the technical requirements of the ballot tabulators

- to ensure that no unauthorized ballots are inserted in the ballot box or counted in the election.
  - (g) Any voting irregularities observed by the Election Officials must be reported by the Chief Election Judge to the Board of Elections when they occur, but no later than the time when the ballot boxes are returned to the Board of Elections. The Chief Election Judge must shall immediately submit a report of the alleged irregularities in writing stating specifically and in detail what the alleged irregularity is. Any alleged irregularities and the manner in which they were handled shall be communicated to each candidate that submits a Protest of Election Irregularity to the Board of Elections within the protest period.

## Sec. 161-15. - Absentee voting.

- (a) The Board of Elections shall prepare and administer a separate ballot for absentee voting. The absentee ballot shall be identical to the regular ballot except that it shall be printed on paper of a different color.
- 16 (b) Only enrolled members who are registered to vote and meet one of the following requirements may vote by mail or in person by absentee ballot:
  - (1) Tribal members serving on active military duty who are unable to return to Cherokee to cast their votes;
  - (2) Tribal members employed with the federal government assigned to duty other than the Cherokee Indian Reservation who are unable to return to Cherokee to cast their votes;
  - (3) Tribal members enrolled in institutions of higher education that are unable to return to Cherokee to cast their votes;
  - (4) Tribal members who are employees of the Tribe and are required to be away from Cherokee for training or for reasons required by their employment on the date of election who are unable to return to Cherokee to cast their votes;
  - (5) Tribal members who: because of illness are in a hospital, nursing home, or other treatment facility and who because of their physical condition and course of treatment are unable to return to Cherokee to cast their votes; or
  - (6) Tribal members who physically reside on Cherokee trust lands but who will be absent from Cherokee on Election Day for business or personal reasons and are unable to return to Cherokee to cast their votes.
  - (c) Person desiring to vote by absentee ballot must apply for such a ballot within the following time periods: Beginning on April 1 and ending on May 15 for the primary election and beginning on July 1 and ending on August 15 for the general election, for requests made by phone, electronic mail, or US mail. Requests may be made in person in the Board of Elections Office by 4:00 p.m. the Friday before said election. The Board of Elections may require appropriate documentation to establish compliance of Subsection 161-15(b) of this Section be submitted with the application.
- 40 (d) Absentee ballots shall be given or mailed to the prospective voter by the Board of Elections 41 beginning on May 1 for the Primary Election and on August 1 for the General Election,

1 2 3 4 5		together with instructions and an official self-addressed return envelope. Absentee ballots must be witnessed, returned to and received by the Board of Elections on or before 4:00 p.m. on the Friday before the Primary Election, and on or before 4:00 p.m. on the Friday before the General Election. All absentee ballots shall be counted by the Board of Elections on Election Day.
6 7 8 9	(e)	The Board of Elections shall prepare a list of all absentee ballots returned to the Board of Elections and shall make such a list available to the Chief Election Judge in each polling place on the day of election. Election officials shall not permit any person to cast a ballot whose name appears on the absentee voters list.
10 11	(f)	The Board of Elections shall print on the face of each application for absentee ballot the following legend with the blank space in the legend to be completed:
12 13 14		"This application is issued for the absentee ballots to be voted in the day of, 20"
15 16 17 18	(g)	An application for absentee ballot shall be issued only by mail or in person to the voter. The voter shall provide a copy of his/her enrollment card and a copy of his/her government issued photo ID card with the application for absentee ballot. The application shall require the voter to certify as follows:
19 20 21 22 23		"I, (Print Full Name), do certify, under penalty of perjury, that I am a voter in the Township of the Eastern Band of Cherokee Indians, duly registered in accordance with the Cherokee Code. I understand it is a violation of Tribal law to sign this certificate knowing that what I am certifying is not true.
24		Signature of Voter
25		Date:
26		Witness:
27		Address:
28		Witness:
29		Address:
30 31 32 33	(h)	No later than May 1 for a primary election and August 1 for a general election, the Board of Elections shall print a sufficient number or envelopes in which persons casting absentee ballots may transmit their marked ballots to the Board of Elections. Each return envelope shall be printed in accordance with the following instructions:
34 35 36 37		(1) On one side shall be printed an identified number of the voter and the following statement which shall be certified by one member of the Board of Elections: "Certification of Election Board Member: The undersigned Election Board Member certifies that is a registered and qualified voter of Township and has made proper request to vote under the laws of the Eastern Band of Cherokee Indians

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2	Chairman/Member
3	Date:
4 5	(2) On the other side shall be printed the return address of the Board of Elections and the following certification:
6 7 8 9 10	"Certification of Absentee Voter: I, (Print Full Name), do certify, under penalty of perjury, that I am registered voter in Township of the Eastern Band of Cherokee Indians. I further certify that I requested an absentee ballot and that I marked the ballot enclosed herein, or that it was marked for me in my presence and according to my instructions. I understand it is a violation of Tribal law to sign this certificate knowing that what I am certifying is not true.
12	Signature of Voter:
13	Date:
14	Witness:
15	Address:
16	Witness:
17	Address:
18 19 20 21	(i) On or before May 1 for a primary election and August 1 for a general election, the Board of Elections shall prepare and print a sufficient number of instruction sheets on how voters are to prepare absentee ballots and return them to the Board of Elections. The instruction sheet shall state the date on which ballots must be received by the Board of Elections to be counted.
22	(j) The Board of Elections shall use the following procedures to maintain the Absentee Logs:
23	(1) Record the absentee applications and ballots issued.
24	a. Name of the voter requesting an absentee ballot.
25	b. Number assigned to voters ballot when issued.
26	c. The township in which applicant is registered.
27	d. Address to which the ballot is mailed.
28	e. The date the request for ballot was received.
29 30 31	(2) When the Board of Elections receives and approves an application for absentee ballots, it shall promptly issue and transmit the ballot to the voter only, not to a relative, in accordance with the following instructions:
32 33 34 35	a. On a detachable tab, the Board of Elections shall have printed the words "Absentee Ballot No " and insert in the blank space the number assigned to the absentee voter. The Board shall not write, type, or print any other matter upon the ballot.

- b. The Board shall detach the numbered tab, fold and place the ballot in a return envelope and write or type in the appropriate blanks thereon the absentee voters name, his/her ballot number and the designation of the township in which the voter is registered. The Board of Elections shall leave the return envelope holding the ballots unsealed.
- c. The Board of Elections shall then place the unsealed return envelope holding the ballot, together with printed instructions for voting and returning the ballot, in an envelope addressed to the voter at the address stated in his/her request, seal the envelope, and mail it at the expense of the Board of Elections. Alternatively, a voter may personally pick up the ballot at the Board of Elections office.
- (3) If the voter does not meet the criteria for absentee voting, the Board of Elections will notify the voter in writing of the reason for denial. The decision of the Board of Elections to deny an absentee ballot application shall be final.

## Sec. 161-15.1. - Early voting.

- 16 (a) Any registered voter may vote early under the provisions of this subsection.
- 17 (b) Early voting opens at 9:00 a.m. on the second Monday of May and ends the fourth Monday of May before the primary election and the second Monday of August and ends the fourth Monday of August before the general election and closes at 4:00 p.m. on regular business days except for the last Saturday prior to the closing of early voting; the last Saturday hours shall be 9:00 a.m. until 4:00 p.m. The location for early voting shall be determined by the Board of Elections and shall be located on Tribal trust lands. The Board of Elections shall not extend the dates and times for early voting for any reason.
- 24 (c) All registered voters who desire to vote early shall follow the voting procedures set forth in Section 161-14.
  - (1) The early voting ballots shall be marked and distinctly colored from the absentee and regular voting ballots. On a detachable stub, the Board of Elections shall have printed the words "Early ballot No. \_\_\_\_\_ " and insert in the space the number assigned to the early voter. The Board shall not write, type, or print any other matter upon the stub. The Board shall detach the numbered ballot tab.
    - (2) After voting in a private area, the voter shall place the ballot in a sealed envelope provided and witnessed by a Board Member or Election Officials and placed in a locked ballot box.
- (d) The Board of Elections shall prepare a list of all early ballots cast and shall make such a list available to the Chief Election Judge in each polling place on the day of the election. Election
   Officials shall not permit any person to cast a ballot whose name appears on the early voter's list.
- 37 (e) Election irregularities and protests shall be conducted in accordance with the procedures as set forth in Section 161-16 of this chapter.

## Sec. 161-16. - Election irregularities and protests.

2 (a) All protests must be submitted to the Board of Elections in writing and on forms provided by 3 the Election Board or, if not on forms provided by Board, then in a typed or legible writing. 4 Each protest shall contain sufficient detail to give the Board adequate notice of the alleged 5 irregularity being protested. All protests shall, at a minimum, contain the following 6 information: (1) the name, mailing address, physical address, telephone number and email 7 address (if one is available) of the protester; (2) the dates and approximate times of the act(s) 8 being protested; (3) a description of the subject of the protest; (4) the name, mailing address, 9 telephone number and email address (if one is available) of all witnesses known to the 10 protester; and (5) copies of all supporting records, photos and other documentary evidence in 11 the possession or control of the protester that the protester wants the Board to consider. All 12 protests must include a sworn statement signed by the protester, before a notary, that the 13 allegations presented in the protest are true or that the protester, upon information and belief, 14 believes them to be true. All hearings for election irregularities and protests shall be set 15 according to this Section.

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- (b) The person filing the protest shall pay the protest filing fee expressed by the Board in its schedule of fees.
- (c) Except as otherwise provided in this section, a protest of irregularities in the conduct of an election must be submitted to the Board of Elections no later than five (5) business days after the close of the polls and, if the Board orders a hearing to hear the protest, the hearing shall be set by the Board within five (5) business days after the receipt of the written protest. Pursuant to C.C. Sec. 161-19(g), the Board has authority to not order a hearing in certain situations. The parties to the protest shall be allowed adequate time to prepare their case and be allowed to call witnesses and subpoena documents, not to exceed ten (10) business days. It is imperative to proceed in a timely manner; therefore, the normal rules of civil procedure are not applicable. However, the Board of Elections shall give the parties reasonable consideration and opportunity to prepare their case and may extend any deadlines or hearing to assure that it has all the facts in order to make a valid final decision. All persons that the protest may directly affect shall be notified of the scheduled hearing by the Election Board. Notice shall be provided by any means authorized in C.C. § 161-29 ("Service of Communications by the Board of Elections").
- 33 (d) Any person filing a protest for election irregularities under this section must establish during 34 a hearing in front of the Board of Elections that the alleged irregularities unfairly and 35 improperly or illegally affected the actual outcome of the election, and but for the irregularity, 36 the winning candidate would not have prevailed at the polls.
- 37 (e) All persons shall have the right to have an attorney or lay advocate represent them at the hearing before the Board of Elections. Any attorney who represents a person at a hearing before the Board of Elections shall comply with Tribal law governing the practice of law in Cherokee.
- 41 (f) After all parties have had an opportunity to be heard and present evidence the Board of Elections shall issue a final written decision. The decision shall be issued within five (5) business days after the conclusion of the hearing. The written decision shall be sent to all

- affected person(s) by means authorized in C.C. § 161-29 ("Service of Communications by the Board of Elections
- 3 (g) The Board has the power to:

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- (1) Find that the protest did not meet the requirements set forth in this Chapter and dismiss the protest; or
- (2) Find that the protest did meet the requirements set forth in this Chapter and issue the appropriate relief.
- (3) If the Board of Elections finds that the protester has met the burden expressed in subsection (d) of this section, then the Board of Elections is authorized to issue relief in the form of ordering a new election or a run-off election between two or more candidates affected by the election irregularity. If it is shown by the evidence presented that a crime may have been committed during the course of the election, the Board of Elections may present evidence to the Tribal Prosecutors Office for possible criminal charges.
- (4) The Board of Elections shall use the same procedure set out in Section 161-7 of this Chapter, if a new or run-off election is warranted.
- (5) The powers given to the Board of Elections in this subsection are in addition to, and are a supplement to, the powers given to the Board in C.C. § 161-19.
- 18 (h) The Board of Elections shall issue a final, written decision. The decision is not required to
  19 take any particular form or to formally express findings of facts and conclusions of law as
  20 might be written in a court decision; provided, however, the final decision shall contain
  21 sufficient information to enable the Court on appeal, if an appeal is filed, to make an
  22 informed judgment as to facts considered by the Board of Elections in making its decision
  23 so that the Court can determine whether the Board committed an error of law.
- 24 (i) No person shall be entitled to receive monetary damages or recover their legal or personal expenses from the Board of Elections or the Tribe.

## 27 Sec. 161-16.1. - Certification of election results.

- 29 (a) At the meeting of Tribal Council on the first Monday of October following a general election, 30 or after the first meeting of the Tribal Council following a special or primary election, the 31 Board of Elections shall certify the election to the Tribal Council.
- 32 (b) If a formal election protest is filed with and not yet resolved by the Board of Elections 33 pursuant to Section 161-16, the Board of Elections shall only certify the results of the seats or 34 offices not in dispute with the Council by Annual Council.

#### ARTICLE III. - BOARD OF ELECTIONS

#### Sec. 161-17. - Board established.

- 2 (a) The Board of Elections shall be composed of six (6) members, one from each township. Each member of the Board shall be appointed by the Tribal Council effective September 1 in non-election years, with the term of each member to run for four years from that date. The terms shall be staggered with one representative appointed from Painttown, Wolfetown/Big Y, Snowbird/Cherokee County in 2012 and each four years thereafter; and one representative appointed from Big Cove, Birdtown and Yellowhill in 2014 and each four years thereafter.
- 8 (b) In order to serve as a member of the Board of Elections, a candidate must:
  - (1) Be an enrolled member of the Eastern Band of Cherokee Indians; and
- 10 (2) Be at least 18 years of age on the date of appointment; and
  - (3) Reside on Cherokee Trust Lands for a least one year prior to the date of appointment and continue to reside on the Cherokee Trust Land for the duration of their term; and
    - (4) Have received a high school diploma or equivalent prior to the date of appointment.
  - (c) No Election Board member shall be a candidate for any Tribal office or actively support any candidate for Tribal office during the term for which the member is appointed to the Board. For purposes of this section, "actively support" means contributing money to, campaigning for, or openly declaring support for any candidate.
- 18 (d) Every person who is a member of the Board of Elections shall take the same oath required of election officials in C.C. § 161-13.

#### Sec. 161-18. – Vacancies on election board.

A vacancy on the Board shall be filled by appointment of a replacement by the Tribal Council at the next regular Council session after the vacancy occurs. Such appointee shall serve the remaining term of the Board member being replaced.

## Sec. 161-19. – Powers and duties of the election board.

(a) The Board shall have the power to do all things necessary and proper, consistent with this Chapter, to effectuate the intent of this Chapter. Those powers include, but are not limited to, the following: to make final decisions on candidate eligibility, proper voter and candidate registrations and eligibility, absentee voter eligibility, and protest decisions; to provide for the proper conduct of elections; to hire and/or contract with firms and individuals to assist the Board in the conduct of its business; to resist, report and take action against illegal or unethical conduct affecting Tribal elections; to set and impose reasonable filing fees, protest fees and other fees; to provide for the imposition of civil fines and other consequences for unlawful conduct; and to make administrative rules pursuant to Cherokee Code Chapter 150 (Administrative Procedure Act). The Board, in carrying out its decision, shall have the

- authority to subpoena documents and witnesses and shall have quasi-judicial powers to make the final rulings on all election protests properly before it.
- 3 (b) The Board shall appoint all election officials necessary for the proper supervision of Tribal elections as set forth in Article II of this Chapter.
- 5 (c) The Board shall provide to the election officials at each polling place a list of registered voters for their respective polling place.
- 7 (d) The Board shall be responsible for the preparation of the official ballots to be used in each of the polling places for all Tribal elections and shall furnish such ballots to the elections officials in each polling place.
- 10 (e) The Board shall be responsible for certifying each applicant as eligible or ineligible, notifying each applicant of its decision, and holding appeal hearings as set forth in this Chapter. The Board shall make public the names of the candidates certified as eligible on the ballot for each Tribal office no later than May 10 of an election year for the primary election and August 10 of an election year for the general election,
- 15 (f) The Board, together with the election officials for each polling place shall conduct all ballot counts after the closing of the polls. The Board shall thereafter make public unofficial reports of election returns. The Board shall certify elections as specified in Section 161-16.1.
- 18 (g) The Board shall investigate irregularities and nonperformance of duty and violation of Tribal
  19 election rules and regulations by election officials or other persons. The Board may hold
  20 hearings in the course of such investigations in accordance with Section 161-16, but is not
  21 required to hold a hearing on any particular matter if the Board determines that it can render
  22 an informed decision based on the written protest and supporting materials provided by the
  23 parties or the Board, including information obtained by the Board through its own independent
  24 research and investigation.
  - (h) The Board shall have access to all ballot boxes and their contents, all voting machines and their contents, all registration records, and all necessary enrollment records in the Tribal Enrollment Office to carry out its duties under this Chapter. The Board of Elections is authorized to utilize all resources available to properly document a voter's residence for registration purposes.

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- 30 (i) The Board shall conduct an instructional meeting for township officials at a location to be
  31 determined by the Board and such meeting shall be held no later than the week preceding each
  32 election. All election officials shall receive training and instruction in the proper execution of
  33 their duties before the beginning of early voting, if possible. All election officials shall receive
  34 a copy of a written training handbook detailing the election day process.
- 35 (j) The Board shall keep a tape recording and written record of all Board meetings at which evidence is received or a vote taken regarding a protest filed with the Board.
- 37 (k) The Board shall prepare and submit to the Tribal Council a budget request, which shall include 38 all anticipated Tribal election expenses for the coming fiscal year. The request should include 39 payment of all persons working with elections and all known registration costs.
- 40 (1) The Board shall have the authority to fully implement and carry out all other duties set forth in this Chapter.

(m) Whenever the Board of Elections votes on a matter, the decision receiving the majority of votes shall prevail. If a vote taken on a matter results in a tie among the members of the Board, the matter fails.

## **ARTICLE IV. - GENERAL PROVISIONS**

Sec. 161-20. - Definitions.

The terms defined in this Section shall, for all purposes of this Chapter, have the meanings specified below:

Business day shall mean any day of the week in which Tribal offices are open for regular business in whole or in part. This does not include Saturday, Sunday, or any other Tribal or federal holiday or Tribal administrative leave day in which Tribal offices are closed for the whole day.

Calendar day shall mean any day of the week.

Candidate shall mean the person running for elective office and includes his or her agent. Candidate also includes any person or entity who files a ballot measure including, but not be limited to, initiative questions, referendum questions and amendments to the Tribal Charter and Governing Document or to the adopted constitution of the Tribe if a constitution is adopted.

Election period shall mean the period beginning October 1 and ending on September 30 of each year of a regularly scheduled primary and general election for Tribal Council, Principal Chief or Vice Chief. In a special election, the election period shall mean the period beginning five (5) months immediately before the date set for the special election called to fill a vacancy in a Tribal office and extending five (5) months beyond the date of the special election.

*Election Year* shall mean October 1 through September 30 of the year of a regularly scheduled general election for Tribal Council or Principal Chief or Vice Chief are held.

Government Issued Identification (I.D.) shall mean a valid state issued driver's license, state issued photo I.D., military personnel I.D. card, a United States government issued passport, EBCI and EBCI entities' employee identification with photo, or EBCI Enrollment card with photo.

Immediately related to or Immediate family shall mean a husband, wife, father, mother, brother, sister, daughter, son, aunt, uncle, grandfather, grandmother, niece, or nephew, or grandchild.

*Polling Place* shall mean the actual physical location where votes are cast during an election. The Board of Elections shall authorize and designate one polling place in each voting township, except for the Wolfetown Township, which shall have two polling places – one in Wolfetown and one in Big-Y.

Run-off election shall mean a second election conducted after a primary or general election usually involving a subset of the candidates who participated the original election and is held for

the following purposes: (1) to resolve a tie between candidates who received the same number of votes in the original election; or (2) to re-do the election in whole or in part because the Board of Elections has determined, upon its own independent research and investigation prompted by a properly filed protest, that irregularities in the conduct of the election affected the actual outcome of the election or rendered the results contrary to the Tribal Charter or this Chapter 161, or the Board of Elections has determined that the results are unreliable by clear and convincing evidence.

Township shall mean the six (6) established communities on the Qualla Boundary recognized by the Tribal Council and in the Charter and Governing Document as having Tribal Council representatives: Big Cove (including Tow String), BirdTown (including 3200 Acre Tract), PaintTown, YellowHill, WolfeTown (including Big Y), SnowBird, and Cherokee County trust lands combined.

*Trust Land* shall mean land held in trust by the United States government for the benefit of the Eastern Band of Cherokee Indians or its members.

*Tribe* is used inclusively and shall mean the government of the Eastern Band of Cherokee Indians and all of its boards, commissions, entities and enterprises.

Vacancy shall mean that an elected official has resigned or died, or has been impeached or removed, or has been removed after having been found to be disabled to the extent that he or she is unable to discharge the powers and duties of the office during his or her term of office.

#### Sec. 161-21. - Prosecution.

 Any violation of this Chapter that may constitute commission of crime shall be referred by the Board of Elections to the Tribal prosecutor for review and potential prosecution in the Cherokee Court or in federal court depending on the nature and extent of the crime

Any person who, in any official proceeding of the Board of Elections or in any official document submitted to the Board or submitted to another entity or person as required in this Chapter, makes a false statement under oath or affirmation, or who swears or affirms the truth of a statement previously made when the statement is material and the person believes the statement not to be true, shall be subject to prosecution under C.C. Chapter 14, Article XII (Perjury and Obstructing Justice).

# Sec. 161-22. - Effective date; amendment; severability; weekends.

- (a) This Chapter and amendments to it shall be effective upon ratification by the Principal Chief.
- (b) The provisions of this Chapter that established election requirements or procedures shall not be amended during an election year as defined in Section 161-20, except as provided in Section 161-25.

- (c) If any provisions of this Chapter are found to be invalid because it is inconsistent with another law, then the inconsistent portion shall be reviewed and amended until all conflicts are resolved. All other provisions of this Chapter shall remain in full force and effect.
- (d) If the deadline for any action required under this Chapter falls on a weekend or holiday, then the deadline is extended until the next business day.

# Sec. 161-23. – Appellate review.

The standard of review for an appeal of a final decision by the Board of Elections shall be for error of law.

## **ARTICLE V. - MISCELLANEOUS**

## Sec. 161-24. – Unlawful campaign practices.

In addition to other prohibitions in this Chapter, the following acts are unlawful:

(1) Campaigning within 100 yards of a polling place. No person shall campaign, attempt to persuade voters, place campaign literature or signs, or otherwise attempt to influence the outcome of a Tribal election within 100 yards of a polling place. This restriction shall be applied in concert with the 100 yard restrictions provided in C.C. § 161-12 and § 161-13(d).

(2) Buying or selling votes. No person, corporation, partnership, or any other legal entity shall attempt to influence a person or obtain his or her vote, or obtain his or her signature on a petition, by making a direct and specific offer to that individual, or to another person on behalf of that individual, of money, goods or services. This subsection is not intended to limit the making of "campaign promises", i.e., generalized suggestions that people will benefit from policies associated with particular candidates or particular issues on the ballot.

(3) Tampering with ballots. No person shall tamper with, alter, destroy, deface or mutilate ballots that have been cast in an election, or perform any such acts in connection with an official record of ballots cast in an election, except as authorized by law.

 (4) Giving false information in registering or voting. No person shall knowingly or willfully give false information as to his name, address or period of residence in the township for the purpose of establishing his eligibility to register or to vote, or conspire with another individual for the purpose of encouraging his false registration to vote or illegal voting, or pay or offer to pay or accept payment for registering to vote or for voting.

(5) Falsification or concealment of material facts. It shall be unlawful for any person to knowingly and willfully falsify or conceal a material fact, or make any false, fictitious, or

1 2 3	fraudulent statement or representation, or make or use any false writing or document knowing the same to contain any false, fictitious, or fraudulent statement or entry.
4 5 6 7 8	(6) No intimidation. No person, organization, association, corporation or other entity shall use or threaten to use physical force, job discrimination, employment reprisal, employment reward, or financial reprisal or financial reward, to solicit or accept money or any other thing of value for the purpose of influencing the result of an election or to assist a candidate or office holder.
10 11	(7) Voting more than once in an election. No person shall vote more than once in an election, except as provided by law.
12 13 14 15 16	(8) Marking the ballot of another person. No person shall mark the ballot of another voter without that voter's express approval. No person shall execute the signature of another voter on any document submitted to the Board of Elections without that voter's express approval.
17 18	Sec. 161-25 Amendment to this Chapter.
19 20 21 22 23 24	No provisions of this Chapter 161, otherwise known as the Election Ordinance, may be amended from October 1 to September 30 of any Election year in which regularly scheduled general elections for Tribal Council or Principal Chief or Vice Chief are held. This restriction does not apply to amendments that are necessary to comply with decisions of the Cherokee Tribal Court, or to amendments that are procedural or administrative that do not alter the substantive requirements for the actions or persons expressed in this Chapter.
25	Sec. 161-26. – Board of Elections office.
26 27	(a) The Board of Elections shall have an office or offices that are secured so that access to the offices is limited to authorized persons only.
28 29 30	(b) The Board of Elections offices shall have working security cameras that shall record all persons coming and going from the offices during an election period, and to record the handling and securing of all ballots, and to provide for the security of all ballots.
31 32 33	(c) Keys and codes to Board of Election offices shall only be provided to authorized personnel. All access to Election Board offices shall be logged remotely, providing the ability to review who has been in and out of the offices.
34 35 36	Sec. 161-27. – Securing and logging ballots.
37	(a) All ballots shall be secured in a locked safe or cabinet with access limited to

authorized personnel only. The Board of Elections shall maintain a log indicating

- who accesses the ballots and the day, date and time (example: "Monday, 08/28/2017, 2:00 p.m.") access was made.
  - (b) If bins or containers are used to store marked or unmarked ballots, the bins or containers shall be sturdy enough to preclude reasonable attempts at unauthorized access and shall have a secure locking system to safeguard sensitive data and to prevent tampering, theft or destruction of documents.
  - (c) If security seals are used to securely lock bins or containers, the security seals shall be secured in a locked cabinet with limited access controlled by the Board of Elections. A log shall be maintained to monitor who has accessed the security seals, as well as reason access to the seals was necessary. The log shall contain day, date and time entries. Two signatures shall be noted on the log each time a bin or container is opened, with one signature being that of a Board of Elections members.
  - (d) Security seals shall be uniform and pre-numbered sequentially.
  - (e) The Board of Elections shall log spoiled ballots.

#### Sec. 161-28. – Poll Books.

All poll books shall be reconciled and verified daily by two members of the Board of Elections.

## Sec. 161-29. – Service of communications by the Board of Elections.

Wherever in this Chapter the Board of Elections is required to serve an official notice, fine or decision on a person, the Board may serve the official communication in any of the ways expressed in this section. Regardless of the manner of service, the Board shall keep records establishing that the communication was made, actually received by the intended recipient, and when it was received. The following methods of service are acceptable:

(a) By requiring the recipient to personally appear at the Board of Elections office to pick-up and sign for the document; or

(b) By mailing the document to the recipient by United States Postal Service certified mail with return receipt requested, or by delivery by FedEx or United Parcel Service; or

(c) By personal delivery by an officer of the Cherokee Indian Police Department with proof or return of service to be provided by the officer to the Board. The Cherokee Indian Police Department is hereby authorized and required, if requested by the Board, to deliver such communications and provide proof or return of service to the Board.

(d) Any other means agreed to by the recipient, such as by email or telephone call; provided, however, that the Board shall preserve all such emails and shall keep records of all such telephone calls with sufficient detail so the Board can show when the communication was made, who received it and when it was received.

## Sec. 161-30. – Calculation of days.

Unless a different meaning is clearly expressed, wherever in this Chapter a time period of ten (10) days or less is expressed for the performance of an act (such as for filing a required document, scheduling a hearing or providing notice of an event), those days shall mean business days; and any time period greater than ten (10) days shall mean calendar days.

## Sec. 161-31. – Legal representation at hearings.

Parties to hearings before the Board of Elections shall have the right to have an attorney or lay advocate represent them at the hearing. Any attorney who represents a person at a hearing before the Board shall comply with Tribal law governing the practice of law in Cherokee.

## Sec. 161-32. – Control of hearings.

The Board of Elections shall have authority to control the conduct of hearings before the Board. The Board may impose reasonable restrictions on the presence of parties, witnesses and other persons, the sequestration of the same, the presentation of evidence and the duration of hearings. Such control shall be exercised to provide a safe and orderly hearing and to minimize disruption and delay.